

Message Text

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ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00
DOTE-00 OIC-02 FEA-01 ERDA-05 AID-05 CEA-01
CIAE-00 COME-00 DODE-00 EB-08 FPC-01 H-01 INR-07
INT-05 L-03 NSAE-00 NSC-05 OMB-01 PM-04 OES-06
SP-02 SS-15 STR-04 TRSE-00 ACDA-07 CEQ-01 EPA-01
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FM USMISSION GENEVA
TO SECSTATE WASHDC NIACT IMMEDIATE 6887
INFO USMISSION USNATO
AMEMBASSY MOSCOW
AMEMBASSY LONDON
AMEMBASSY OTTAWA
USMISSION EC BRUSSELS
AMEMBASSY HELSINKI
USMISSION USUN NEW YORK

C O N F I D E N T I A L GENEVA 3161

E.O.11652: GDS
TAGS: ECE, CSCE, PFOR, SENV, ETRN, ENRG, UR
SUBJECT: ECE - 32ND SESSION: DRAFT RESOLUTION ON WORK AND
FUTURE ACTIVITIES OF THE COMMISSION

REF: A) GENEVA 3083; B) SWARTZ/POLANSKY TELECON, APRIL
27, 1977

1. NEGOTIATIONS WITH EASTERN REPRESENTATIVES IN CONTACT
GROUP APRIL 25 - 26 REVEALED WILLINGNESS OF EASTERN SIDE TO
ACCEPT WESTERN CRITERIA FOR HOLDING OF HIGH LEVEL MEETINGS,
BUT ALSO EASTERN INSISTENCE ON AGREEMENT IN PRINCIPLE TO HOLDING
OF HIGH LEVEL MEETING ON ENVIRONMENT. THIS UNACCEPTABLE TO SEV-
ERAL MEMBERS OF WESTERN CAUCUS, MOST NOTABLY EC-9 AND US. IN
ORDER TO BREAK DEADLOCK, VARIOUS AMENDMENTS TO EC-9 DRAFT
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RESOLUTION WERE PROPOSED IN WESTERN CAUCUS APRIL 27. PURPOSE
OF AMENDMENTS WOULD BE TO PRESENT MORE POSITIVE TONE WITHOUT
INDICATING AGREEMENT IN PRINCIPLE.

2. AMENDMENT PROPOSED BY UK FOR EC-9 ACCEPTED BY ALL MEMBERS
OF CAUCUS EXCEPT US, WHICH STATED IN ACCORDANCE WITH
INSTRUCTIONS AND SWARTZ/POLANSKY TELECON THAT IN UNABLE

TO AGREE. EC-9 TEXT WOULD AMEND OPERATIVE PARA 5 OF EC DRAFT RESOLUTION TRANSMITTED REFTEL TO READ AS FOLLOWS:

"ENVISAGES THE POSSIBILITY OF A HIGH-LEVEL MEETING WITHIN THE FRAMEWORK OF THE ECE ON THE PROTECTION OF THE ENVIRONMENT; AND INVITES THE EXECUTIVE SECRETARY, IN CONSULTATION WITH MEMBER GOVERNMENTS, TO CARRY OUT A DETAILED ANALYSIS OF THE TOPICS WHICH, IN THE LIGHT OF THE VIEWS OF MEMBER GOVERNMENTS, MAY BE THOUGHT APPROPRIATE FOR CONSIDERATION AT SUCH A MEETING; AND TO REPORT TO THE 33RD PLENARY SESSION WHETHER ANY OF THESE TOPICS ARE READY AND SUITABLE, IN TERMS OF THE CRITERIA SET OUT EARLIER IN THIS RESOLUTION, FOR SUCH CONSIDERATION."

3. AMENDMENT PROPOSED EARLIER BY FINLAND WOULD COMBINE OPERATIVE PARAGRAPHS 5 AND 6 OF EC DRAFT RESOLUTION, AS PROPOSED BY EASTER SIDE IN CONTACT GROUP, INSERTING FINNISH PRE-AMBULAR PHRASE BEFORE PAPAGRAPH PROPOSED BY EAST, TO READ AS FOLLOWS:

"INVITES THE EXECUTIVE SECRETARY, WITH A VIEW TO MAKING IT POSSIBLE TO HOLD A HIGH LEVEL MEETING IN THE FIELD OF THE ENVIRONMENT DURING 1978, TO CARRY OUT WITH THE ASSISTANCE OF THE SENIOR ADVISERS ON THE ENVIRONMENT, AND IN CONSULTATION WITH THE GOVERNMENTS OF MEMBER STATES, A DETAILED ANALYSIS OF THE TOPICS WHICH IN THE LIGHT OF THE VIEWS OF MEMBER GOVERNMENTS ARE THOUGHT APPROPRAITE FOR CONSIDERATION (IN THE FRAMEWORK OF THE ECE) AT A HIGH LEVEL CONFERENCE ON THE PROTECTION OF THE ENVIRONMENT
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AS WELL AS TO WORK OUT PROPOSALS CONCERNING NECESSARY ORGANIZATIONAL ARRANGEMENTS FOR SUCH A CONFERENCE (AGENDA, RULES OF PROCEDURE, NECESSARY DOCUMENTATION) AND TO REPORT TO THE THIRTY-THIRD PLENARY SESSION."

4. CANADIAN PROPOSAL, INTRODUCED AFTER US REJECTION OF EC AMENDMENT IN EFFORT TO BREAK DEADLOCK, WOULD AMEND FINISH PROPOSAL AS FOLLOWS:

"INVITES THE EXECUTIVE SECRETARY, WITH A VIEW TO MAKING IT POSSIBLE FOR THE COMMISSION AT ITS 33RD SESSION TO CONSIDER HOLDING A HIGH LEVEL MEETING IN THE FIELD OF THE ENVIRONMENT WITHIN THE FRAMEWORK OF THE ECE. . . ." TEXT WOULD CONTINUE AS IN FINNISH AMENDMENT, WITH DELETION OF BRACKETED PHRASE "IN THE FRAMEWORK OF THE ECE" AND CHANGING "CONFERENCE" TO "MEETING". COANADIAN PROPOSAL WOULD ALSO AMEND PREAMBULAR PARA 7 OF EC DRAFT RESOLUTION TO READ AS FOLLOWS "AGREEING THAT A HIGH LEVEL MEETING SHOULD BE CONSIDERED WITHIN THE FRAMEWORK OF THE ECE

PROVIDED THAT IT WOULD HAVE PRECISE. . . ." REMAINDER OF
TEXT WOULD BE AS IN EC DRAFT.

5. IN VIEW OF US OBJECTION, RESULTING IN INABILITY OF
WESTERN CAUCUS TO AGREE ON TEXT FRO PRESENTATION TO
EASTERN SIDE IN CONTACT GROUP, WESTERN NEGOTIATORS WILL
TRY VARIOUS TEXTS IN EFFORT TO DETERMINE WHAT EAS MIGHT
ACCEPT, BUT WESTERNERS WILL INDICATE THAT TEXTS HAVE NOT BEEN
AGREED IN WESTERN CAUCUS AND THEIR ACCEPTANCE CANNOT BE
GUARANTEED. WESTERN CAUCUS CHAIRMAN HAS ADVISED THAT
INITIAL EASTERN REACTION TO EC TEXT IN
CONTACT GROUP MEETING JUST CONCLUDED WAS POSTITIVE,
ALTHOUGH EASTERNERS WISHED INSERT "WITHIN 1978" IN FIRST PHRASE.
THIS WAS REJECTED BY WESTERN SIDE.

6. US DEL BELIEVES THAT EITHER EC AMENDMENT OR FINNISH
PROPOSAL AS AMENDED BY CANADA WOULD BE ACCETPABLE END
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RESULT WHICH WOULD BE CONSISTENT WITH US POSITION THAT
COMMISSION SHOUD NOT AGREE IN PRINCIPLE AT 32ND SESSION TO HOLD-
ING OF HIGH LEVEL MEETINGS. US DEL WOULD APPRECIATE RECEIVING
AT EARLIEST POSSIBLE MOMENT DEPARTMENTS'S VIEWS ON PROPOSED
TEXTS AS WELL AS SUGGGESTIONS RE TACTICS AND TIME FRAME.
SITUATION DEVELOPING RAPIDLY WITH SESSION ENDING FRIDAY
29 APRIL. SORENSON

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